PM-ABHIM at five: three years of underspending, then a cut in the last year

From 2022-23 to 2024-25, the Government spent only 44.2 per cent of the money its own Budget Estimates provided for PM-ABHIM on the mission's centrally sponsored line in the Union Budget: ₹5,120.47 crore out of ₹11,576.84 crore.

Then, in 2025-26, the last year of the mission's approved five-year period, the Government cut the line's provision from ₹4,200 crore to ₹2,442.50 crore, which is a cut of ₹1,757.50 crore.

44.2 per cent

of the Budget Estimates on the mission's centrally sponsored line was spent, 2022-23 to 2024-25

Shri Ajay Maken's office worked out every money figure from the Union Budget's own Statement 4A, and this brief is dated 22 October 2026.

Sources: Read on 22 October 2026. Ministry of Finance, Expenditure Profile, Statement 4A, the PM-ABHIM line, in the Union Budgets of 2023-24, 2024-25, 2025-26, 2026-27.

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This brief tests the Pradhan Mantri Ayushman Bharat Health Infrastructure Mission, five years after its launch, against the Union Budget's own line for it. The annexures give the method, the terms and the sources.

Sources: Read on 22 October 2026. Ministry of Finance, Union Budget 2026-27, Expenditure Profile, Statement 4A, the PM-ABHIM line.

Four findings, from the Union Budget and Parliament's committee

From 2022-23 to 2024-25, the Government spent only 44.2 per cent of the money its own Budget Estimates provided for PM-ABHIM on the mission's centrally sponsored line in the Union Budget: ₹5,120.47 crore out of ₹11,576.84 crore.

Finding	What the record shows
Less than half spent	In the three closed years from 2022-23 to 2024-25, the Budget Estimates on the line added up to ₹11,576.84 crore. Actual spending added up to ₹5,120.47 crore, which is 44.2 per cent, so ₹6,456.37 crore of the money provided was not spent.
A cut in the last year of the approved period	For 2025-26, the last year of the mission's approved period, the Budget Estimate on the line was ₹4,200 crore. The Revised Estimate cut it to ₹2,442.50 crore, which kept only 58.2 per cent of the provision.
Cut each year, and still underspent	In each closed year from 2022-23 to 2024-25, the Revised Estimate was cut below the Budget Estimate. In each of those years the money actually spent was lower still, and it fell short of even the reduced sum.
Parliament's committee	In its report presented on 18 March 2026, Parliament's Standing Committee on Health and Family Welfare wrote: "The Committee is displeased to observe the persistent and drastic under-utilization of funds under the PM-ABHIM scheme".

Sources: Read on 22 October 2026. Ministry of Finance, Expenditure Profile, Statement 4A, the PM-ABHIM line, in the Union Budgets of 2023-24, 2024-25, 2025-26, 2026-27; Rajya Sabha Standing Committee on Health and Family Welfare, Report No. 172, presented 18 March 2026.

The promise made at Varanasi on 25 October 2021

The Prime Minister launched PM-ABHIM at Varanasi on 25 October 2021. In the English rendering of his speech, which his office published, he promised "More than 35,000 new beds" for "the treatment of critical illnesses in more than 600 districts".

In the same speech he set a time frame for the result: "The goal is to strengthen the critical healthcare network from village to block, district, regional and national levels in the country in the next four-five years."

Parliament's committee recorded in March 2026 that the mission was "to be implemented over five years from 2021-22 to 2025-26". That five-year period ended on 31 March 2026, nearly seven months before the fifth anniversary.

What was promised	In the words of the source	Where
Critical care beds	"More than 35,000 new beds", for "the treatment of critical illnesses in more than 600 districts"	Launch speech, 25 October 2021
Time frame	"in the next four-five years"	Launch speech, 25 October 2021
Mission period	"to be implemented over five years from 2021-22 to 2025-26"	Committee Report No. 172, section 4.5.1
Critical Care Blocks	"Establishment of 602 Critical Care Blocks in all the districts with population more than 5 lakhs"	Committee Report No. 172, section 4.5.2

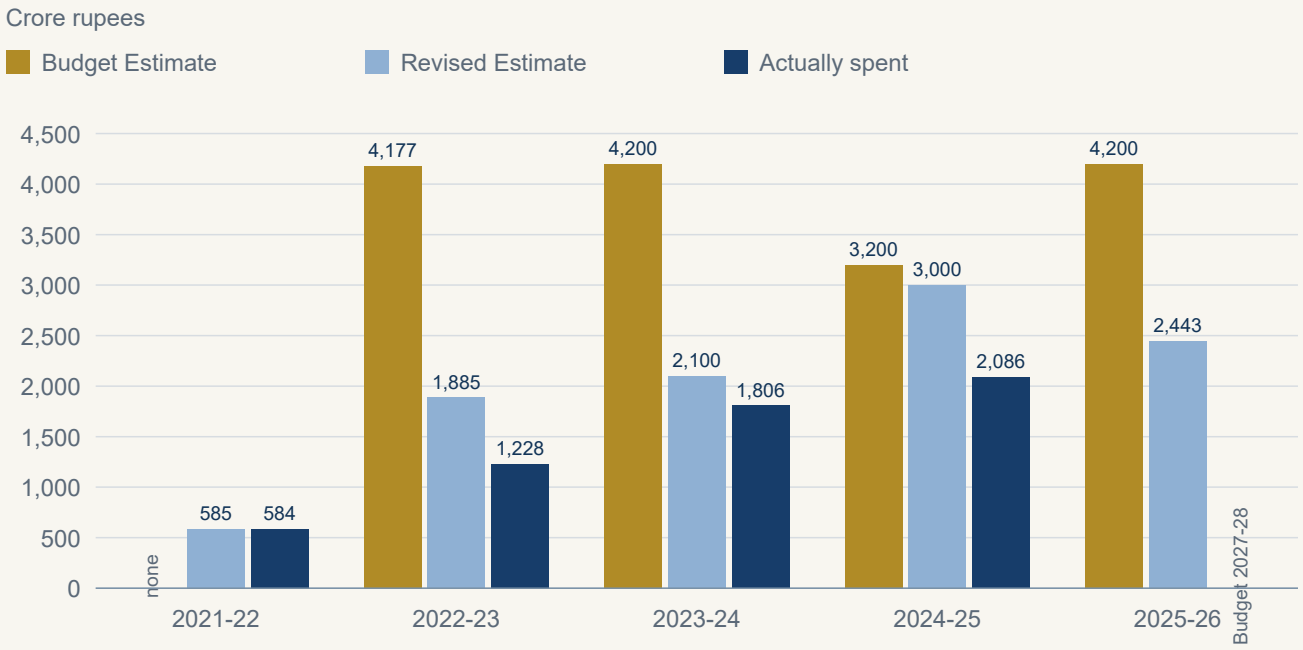
The table sets out the promise in the words of the launch speech and of Parliament's committee's report, and the last column names the document each line comes from.

Sources: Read on 22 October 2026. Prime Minister's Office, English rendering of the speech at the launch of PM-ABHIM, Varanasi, 25 October 2021 (PIB archive Release ID 225937); Rajya Sabha Standing Committee on Health and Family Welfare, Report No. 172, presented 18 March 2026.

Provided and spent, year by year

Each year the Union Budget prints three figures for the line. The Budget Estimate is the sum provided when the year begins, and the Revised Estimate is that sum drawn up again near the year's end. The actual is the sum really spent, which the Budget prints two years later.

PM-ABHIM: provided and spent



Source: Union Budget, Statement 4A, the PM-ABHIM line; worked out by the office of Shri Ajay Maken.

The gold bars are the Budget Estimates, the light blue bars the Revised Estimates and the dark blue bars the money actually spent. In every year for which an actual is printed, the dark bar is the shortest, so the line spent less than even its reduced provision. The labels on the bars are rounded to the nearest crore, and the table gives each figure as the Budget prints it.

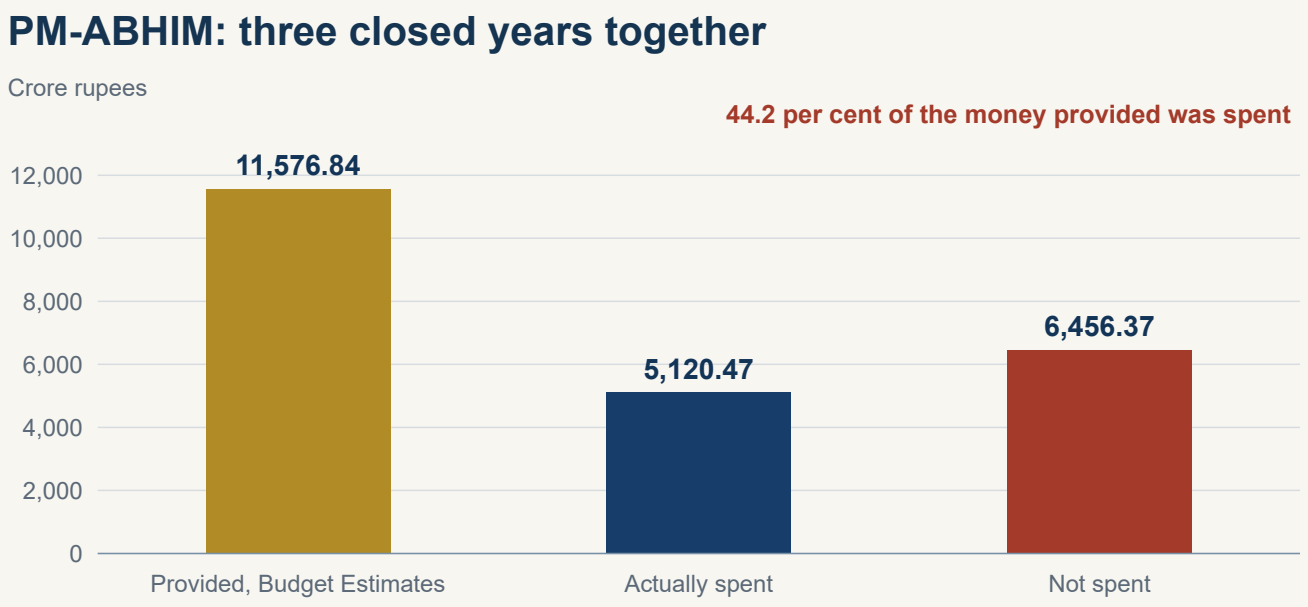
Year	Budget Estimate	Revised Estimate	Actually spent, as the Budget prints it	Spent, per cent of the Budget Estimate
2021-22	not printed	585.00	584.04	no Budget Estimate
2022-23	4,176.84	1,885.45	1,228.35	29.4
2023-24	4,200.00	2,100.00	1,805.78	43.0
2024-25	3,200.00	3,000.00	2,086.34	65.2
2025-26	4,200.00	2,442.50	printed in the Budget of 2027-28	with the Budget of 2027-28

All money figures are in crore rupees, as the Budget prints them, and the last column is a per cent. The Union Budget of 2027-28 prints the actual for 2025-26.

Sources: Read on 22 October 2026. Ministry of Finance, Expenditure Profile, Statement 4A, the PM-ABHIM line, in the Union Budgets of 2022-23, 2023-24, 2024-25, 2025-26, 2026-27.

Three closed years together: less than half spent

This brief tests the three closed years from 2022-23 to 2024-25, because each of them had a full Budget Estimate and each has a printed actual. Across them the Budget Estimates on the line added up to ₹11,576.84 crore, while the money spent added up to ₹5,120.47 crore.



Source: Union Budget, Statement 4A, the PM-ABHIM line; worked out by the office of Shri Ajay Maken.

The first bar is what the Budget Estimates provided, the second is what was spent, and the third is what was not spent, all for 2022-23 to 2024-25 together. The money spent was 44.2 per cent of the money provided.

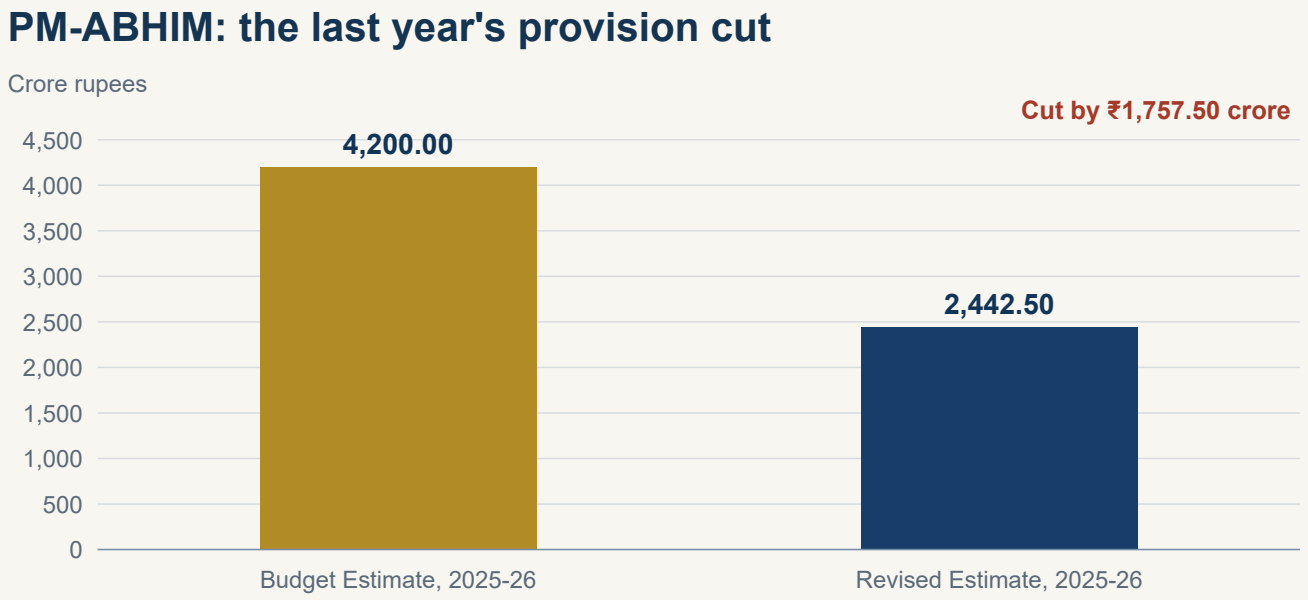
Measure, 2022-23 to 2024-25 together	Figure
Budget Estimates, crore rupees	11,576.84
Revised Estimates, crore rupees	6,985.45
Actually spent, crore rupees	5,120.47
Not spent against the Budget Estimates, crore rupees	6,456.37
Spent, per cent of the Budget Estimates	44.2
Spent, per cent of the Revised Estimates	73.3

Even against the Revised Estimates, which had already been cut, the line spent only 73.3 per cent over the three years. The committee described 2024-25 in the same way, when it found actual spending to be "just about 70% of the already reduced RE".

Sources: Read on 22 October 2026. Ministry of Finance, Expenditure Profile, Statement 4A, the PM-ABHIM line, in the Union Budgets of 2023-24, 2024-25, 2025-26, 2026-27; Rajya Sabha Standing Committee on Health and Family Welfare, Report No. 172, presented 18 March 2026.

The last year, 2025-26: the provision cut by ₹1,757.50 crore

2025-26 was the last year of the mission's approved five-year period. The Budget provided ₹4,200 crore on the line, which matched the largest Budget Estimate the line had ever had. The Revised Estimate then cut the provision to ₹2,442.50 crore, so ₹1,757.50 crore was taken out in the last year of the approved period.



Source: Union Budget, Statement 4A, the PM-ABHIM line; worked out by the office of Shri Ajay Maken.

The gold bar is the Budget Estimate for 2025-26, and the blue bar is the Revised Estimate. The Revised Estimate kept 58.2 per cent of the provision, which the committee described as "reduced to about 58% of the allocated BE". The committee called it "the severe reduction" of the Budget Estimate for 2025-26 "from ₹4,200.00 crore to a Revised Estimate of ₹2,442.50 crore".

2025-26, the last year of the approved period	Figure
Budget Estimate, crore rupees	4,200.00
Revised Estimate, crore rupees	2,442.50
Cut between the two, crore rupees	1,757.50
Revised Estimate, per cent of the Budget Estimate	58.2
Revised Estimate of the year before, 2024-25, crore rupees	3,000.00

The Union Budget of 2027-28 will print the line's actual for 2025-26. That figure will be read against the Budget Estimate of ₹4,200 crore that the Government set for the last year of the approved period.

Sources: Read on 22 October 2026. Ministry of Finance, Expenditure Profile, Statement 4A, the PM-ABHIM line, in the Union Budgets of 2025-26, 2026-27; Rajya Sabha Standing Committee on Health and Family Welfare, Report No. 172, presented 18 March 2026.

Annexure: how the figures were made

Every money figure in this brief comes from the Union Budget's own Statement 4A, which is the Budget's table of centrally sponsored schemes, and from the line it prints for the Pradhan Mantri Ayushman Bharat Health Infrastructure Mission (PMABHIM).

Each year's Statement 4A prints the actual of two years back, the Budget and Revised Estimates of the year ending, and the Budget Estimate of the year coming. So each figure is taken from the Budget that prints it, and the five Budgets from 2022-23 to 2026-27 together give the line from 2021-22 to 2025-26.

The sums and shares are this brief's own arithmetic on the printed figures. Each share divides an actual by an estimate of the same line and the same year, and it is rounded once to one decimal.

The Prime Minister's words come from the English rendering of his launch speech that his office published. The committee's words come from its Report No. 172, which was presented on 18 March 2026.

Union Budget	What its Statement 4A prints for the PM-ABHIM line, in crore rupees
2022-23	Revised Estimate for 2021-22, 585.00; Budget Estimate for 2022-23, 4,176.84
2023-24	Actual for 2021-22, 584.04; Budget Estimate for 2022-23, 4,176.84; Revised Estimate for 2022-23, 1,885.45
2024-25	Actual for 2022-23, 1,228.35; Budget Estimate for 2023-24, 4,200.00; Revised Estimate for 2023-24, 2,100.00
2025-26	Actual for 2023-24, 1,805.78; Budget Estimate for 2024-25, 3,200.00; Revised Estimate for 2024-25, 3,000.00
2026-27	Actual for 2024-25, 2,086.34; Budget Estimate for 2025-26, 4,200.00; Revised Estimate for 2025-26, 2,442.50

Each row names the figures this brief takes from that Budget, as the Budget prints them.

Sources: Read on 22 October 2026. Ministry of Finance, Expenditure Profile, Statement 4A, the PM-ABHIM line, in the Union Budgets of 2022-23, 2023-24, 2024-25, 2025-26, 2026-27.

Annexure: terms, explained

Term	What it means
PM-ABHIM	The Pradhan Mantri Ayushman Bharat Health Infrastructure Mission, which the Prime Minister launched on 25 October 2021. Its aim, as Parliament's committee recorded it in March 2026, was "to fill critical gaps in health infrastructure, surveillance and health research", in both urban and rural areas.
The centrally sponsored line	The line for PM-ABHIM in Statement 4A of the Union Budget's Expenditure Profile. Statement 4A is the Budget's table of centrally sponsored schemes, which the States carry out with support from the Union Government, and it prints the Union Government's own money for each scheme, year by year.
Budget Estimate	The sum the Union Budget provides for a line when the financial year begins.
Revised Estimate	The same sum drawn up again near the end of the year, which shows what the Government then expected to need.
Actual	The sum really spent in the year, which the Budget prints two years later.
Closed year	A year whose actual spending the Budget has already printed. For this line the closed years with a full Budget Estimate are 2022-23, 2023-24 and 2024-25.

Each term is used in this sense throughout the brief.

Sources: Read on 22 October 2026. Ministry of Finance, Union Budget 2026-27, Expenditure Profile, Statement 4A, the PM-ABHIM line; Rajya Sabha Standing Committee on Health and Family Welfare, Report No. 172, presented 18 March 2026.

Annexure: sources

Every money figure in this brief comes from the Union Budget, and every quotation from the Prime Minister's launch speech or from Parliament's committee. Each source below is linked to its public address in the source line of this page.

Source	Where
Ministry of Finance, Union Budget 2022-23, Expenditure Profile, Statement 4A, the PM-ABHIM line	pdf:2
Ministry of Finance, Union Budget 2023-24, Expenditure Profile, Statement 4A, the PM-ABHIM line	pdf:2
Ministry of Finance, Union Budget 2024-25, Expenditure Profile, Statement 4A, the PM-ABHIM line	pdf:2
Ministry of Finance, Union Budget 2025-26, Expenditure Profile, Statement 4A, the PM-ABHIM line	pdf:2
Ministry of Finance, Union Budget 2026-27, Expenditure Profile, Statement 4A, the PM-ABHIM line	pdf:3
Prime Minister's Office, English rendering of the speech at the launch of PM-ABHIM, Varanasi, 25 October 2021 (PIB archive Release ID 225937)	the speech
Rajya Sabha Standing Committee on Health and Family Welfare, Report No. 172, presented 18 March 2026	pdf:196 to 201

The arithmetic is this brief's own, and so is any error in it.

Sources: Read on 22 October 2026. Ministry of Finance, Expenditure Profile, Statement 4A, the PM-ABHIM line, in the Union Budgets of 2022-23, 2023-24, 2024-25, 2025-26, 2026-27; Prime Minister's Office, English rendering of the speech at the launch of PM-ABHIM, Varanasi, 25 October 2021 (PIB archive Release ID 225937); Rajya Sabha Standing Committee on Health and Family Welfare, Report No. 172, presented 18 March 2026.